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Ali Youssef • Douglas McDonald II Jon Linton • Bob Zemke • Aaron Earle



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Contents

Foreword		xiii
PREFACE		xvii
Chapter 1	BRIEF HISTORY OF WI-FI	1
	History and Current Growth and Proliferation of Wi-Fi in	
	Hospitals	3
	Regulatory Bodies	10
	Federal Communications Commission	11
	Institute of Electrical and Electronics Engineers	11
	Wi-Fi Alliance	14
	Core Programs	15
	Optional Programs	15
	International Organization for Standardization	17
	Wi-Fi Impacts on Clinical Workflow	17
	mHealth	21
	Endnotes	22
CHAPTER 2	Wireless Architecture Considerations	23
	About Wi-Fi Networks	23
	The MAC Layer	24
	Vendor-Specific Solutions	25
	Autonomous Architecture	26
	Controller-Based Architectures	27
	Distributed Architecture	30
	Medical Devices	38
	Medical Imaging	39
	Wireless on Wheels	41

V

	Tablets and Smart Phones	43
	Bonjour	44
CHAPTER 3	SITE SURVEY PROCESS	47
	Wireless Site Survey Process	47
	Preparation	47
	The Statement of Work	48
	Facility Blueprints	49
	Pre-Survey Walkthrough	49
	Design Considerations	50
	High-Capacity Design	51
	Channel Planning	52
	Multifloor Designs	53
	Aesthetics	54
	Augmenting Existing Designs	55
	Upgrading Access Point Hardware	55
	Cabling	56
	Network Infrastructure	56
	Network Ports	57
	Power Availability	57
	Network Bandwidth	58
	IP Address Availability	58
	Survey Equipment	58
	Form Factor	60
	Site Survey Design Software	61
	Spectrum Analyzer	62
	Survey Types	62
	Predictive Survey	63
	Passive Survey	63 64
	Active Survey	64 64
	Survey Techniques	65
	Site Survey Report Post-Validation Survey	66
	1 Ost-validation Survey	00
CHAPTER 4	WIRELESS SECURITY WI-FI	67
	About Information Security and Wireless Networking	67
	Confidentiality	67
	Availability	67
	Integrity Washer Security Distance (Theorem	68
	Wireless Security Risks and Threats Denial of Service	68
	Malicious Code	68 60
		69 70
	Social Engineering	70
	Signal Analysis Speefing	70 71
	Spoofing Rogue Access Points	71
	Wireless Hacking and Hackers	71
	Motives of Wireless Hackers	72
	I I I I I I I I I I I I I I I I	, 0

Wi-Fi Enabled Healthcare Ali Youssef, Douglas McDonald II, Jon Linton, Bob Zemke, Aaron Earle Print ISBN 9781466560406 (C) 2014 Taylor & Francis LLC

VI

War Driving	73
Tracking War Drivers	75
The Hacking Process	75
Information Gathering	76
Enumeration	78
Compromise	79
Expanding Privileges and Accessibility	79
Cleaning Up the Trails	81
Service Set Identifier	82
Shared Key Authentication	84
Open Key Authentication	85
Wired Equivalent Privacy Standard	86
802.1x	87
Authentication Server	88
Authenticator	88
Supplicant	89
Extensive Authentication Protocol over Local Area	
Network (EAPOL)	89
Remote Authentication Dial-In User Service (RADIUS)	90
Extensible Authentication Protocol	93
EAP-MD5	95
EAP-TLS	95
EAP-TTLS	96
LEAP	96
PEAP	96
EAP-FAST	97
Wi-Fi Protected Access	97
802.11i	99
Robust Secure Network (RSN)	101
Transition Secure Network (TSN)	104
Temporal Key Integrity Protocol	104
TKIP MIC	106
Advance Encryption Standard	107
802.11i System Overview	108
Wi-Fi Protected Access	110
Rogue Access Points Detection	110
Wireless Security Tools	111
Scanning Tools	112
Sniffing Tools	113
Hybrid Tools	114
Cracking Tools	114
Access Point Attacking Tools	114
Wireless Security Policy Areas	115
Password Policy	116
Access Policy	118
Rogue Access Point Policy	118
Guest Access Policy	119

VII

	Remote WLAN Access Policy	120
	Physical Security	121
	Wireless Monitoring and Security Incident Response	122
	HIPAA and Wi-Fi	122
CHAPTER 5	WIRELESS GUEST SERVICES	129
	Sponsored, Open Access, and Self-Enrollment	130
	Sponsored Guest Access	130
	Self-Enrollment Guest Access	131
	Open Access	132
	Captive Portal Page Types	132
	No Registration Splash Page	133
	Self-Registration	134
	Manual Registration	134
	Sponsored Registration	135
	Supporting Infrastructure	136
	Revenue Generation	136
	Bring Your Own Device (BYOD)	137
	SCEP	143
	Endnotes	143
CHAPTER 6	MOBILE MEDICAL DEVICES	145
	Functional Testing	153
	Network Testing	154
	Failover and Redundancy Test	154
	Mobile X-Ray Machines	155
	Medication Dispensing Systems	157
	IV Pumps	158
	Electrocardiogram Carts	160
	Ultrasound Devices	161
	Blood Gas Analyzers	163
	Hemodialysis Machines	163
	mHealth	165
CHAPTER 7	Voice over WI-FI	167
	Why VoWi-Fi?	167
	The Challenges of VoWi-Fi	168
	Quality of Service Fundamentals	172
	Evolution of QoS	172
	The Journey of a Voice Packet	173
	What Happens at Phone One	174
	What Happens at the Access Point	176
	What Happens at Switch One	177
	What Happens at the Router	177
	Differentiated Services	177
	802.1Q	180
	Anatomy of VoIP	181
	The Anatomy of Codecs	183

VIII

	Proprietary Protocols	188
	Wireless Arbitration	190
	Troubleshooting VoWi-Fi	194
	Roaming	199
CHAPTER 8	REAL-TIME LOCATION SERVICES	203
	RTLS Technologies	204
	ZigBee	204
	Wi-Fi	204
	Infrared	205
	Ultrasound	205
	How RTLS Works	205
	Architecture	207
	ISO/IEC Standards	208
	Different Types of Transmitters	208
	Applications	208
	Asset Management	208
	Equipment Rentals	209
	Shrinkage	210
	Condition Monitoring	210
	Patient and Clinician Safety	210
	Infection Control	211
	Workflow	212
	RTLS Issues	212
	Privacy Concerns	212
	Challenges with Accuracy	212
	Maintenance and Costs	213
CHAPTER 9	The Wireless Project Management	
	Process	215
	Refining the Scope	217
	Scheduling and Developing Milestones	217
	Developing a Budget	218
	Quality Assurance	218
	Communication Strategy	219
	Risk Management	219
	Change Management	220
	Closure Criteria	220
	1. Identify Key Stakeholders and Set up a Kickoff	
	Meeting	221
	2. Perform an RFI and RFP to Choose a Wireless	
	Vendor	221
	3. Survey Network Closets for Port Capacity and POE	221
	Availability	222
	4. Perform Predictive and Onsite Wireless Survey	222
	5. Develop Detailed Physical and Logical Architecture	222
	6. Develop a Survey Report and Create a Cabling Bid	444
	Package	225
	I uchuge	445

IX

7. Order Hardware and Consider Lead Times on the Project Plan	226
8. Identify Third-Party Training Requirements	226
9. Stage Hardware	226
10. Oversee Installation and Turn-up of Wireless	
Network Using a Standard Change Management Process	227
11. Ensure that All Hardware Is Set up on the	
Enterprise Monitoring System	229
12. Validate Channel and Power Plan	229
13. Conduct Post-Implementation Survey and Make	
Modifications as Needed	229
14. Perform UAT (Unit Acceptance Testing) Using	
Various Form Factors of End-User Devices	229
15. Send a Series of Communications Outlining	
Offerings with Instructions	230
16. Develop Helpdesk Knowledge Base for Common	
Troubleshooting	230
17. Create a Runbook	230
18. Handoff Support to Ongoing Operations Team	231
19. Ensure that a Process is in Place for Onboarding and	
Certifying Wireless Devices	231
CHAPTER 10 SUPPORT CONSIDERATIONS AND LIFECYCLE	233
Tool Set	233
Protocol Analyzer	233
Voice Analyzer	234
Spectrum Analyzer	235
Site Survey Software	235
	233
Performance Software	235 236
Performance Software Packet Capturing	
	236
Packet Capturing	236 238
Packet Capturing Wireless Intrusion Prevention Systems (WIPS)	236 238 239
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management	236 238 239 240
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations	236 238 239 240 240
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training	236 238 239 240 240 242
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training Software Tool Training Wireless Manufacturer Training Wireless Runbook	236 238 239 240 240 242 243 243 244
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training Software Tool Training Wireless Manufacturer Training Wireless Runbook Policies	236 238 239 240 240 242 243 243 244 244
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training Software Tool Training Wireless Manufacturer Training Wireless Runbook Policies Acceptable Use	236 238 239 240 240 242 243 243 244 244 244
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training Software Tool Training Wireless Manufacturer Training Wireless Runbook Policies Acceptable Use Disaster Recovery	236 238 239 240 242 243 243 243 244 244 244 244
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training Software Tool Training Wireless Manufacturer Training Wireless Runbook Policies Acceptable Use Disaster Recovery Procedures	236 238 239 240 242 243 243 244 244 244 244 244 244
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training Software Tool Training Wireless Manufacturer Training Wireless Runbook Policies Acceptable Use Disaster Recovery Procedures Architecture	236 238 239 240 242 243 243 244 244 244 244 244 245 245
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training Software Tool Training Wireless Manufacturer Training Wireless Runbook Policies Acceptable Use Disaster Recovery Procedures Architecture Systems Lifecycle	236 238 239 240 242 243 243 244 244 244 244 245 245 245 246
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training Software Tool Training Wireless Manufacturer Training Wireless Runbook Policies Acceptable Use Disaster Recovery Procedures Architecture Systems Lifecycle Routine Maintenance	236 238 239 240 242 243 243 244 244 244 244 244 245 245 246 246
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training Software Tool Training Wireless Manufacturer Training Wireless Runbook Policies Acceptable Use Disaster Recovery Procedures Architecture Systems Lifecycle Routine Maintenance Technical Support	236 238 239 240 242 243 243 244 244 244 244 244 245 245 246 246 246
Packet Capturing Wireless Intrusion Prevention Systems (WIPS) Wireless Network Management Staffing Considerations Vendor Neutral Training Software Tool Training Wireless Manufacturer Training Wireless Runbook Policies Acceptable Use Disaster Recovery Procedures Architecture Systems Lifecycle Routine Maintenance	236 238 239 240 242 243 243 244 244 244 244 244 245 245 246 246

Wi-Fi Enabled Healthcare Ali Youssef, Douglas McDonald II, Jon Linton, Bob Zemke, Aaron Earle Print ISBN 9781466560406 (C) 2014 Taylor & Francis LLC

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	Tier 3	248
	Tier 4	248
	Infrastructure Code Upgrade	249
	End-User Device Considerations	249
	Lifecycle and Drivers for System Upgrades	250
	Infrastructure Lifecycle	250
	Client Device Lifecycle	251
CHAPTER 11	EMERGING TRENDS AND TECHNOLOGIES	253
	Demand for More Bandwidth and Denser Deployments	254
	Device Density	254
	Evolution of the Electronic Medical Record	254
	Mobile Voice and Video	255
	Guest Access	255
	Patient Engagement with Social Media	256
	Device Consolidation	257
	Shrinking Herds of Carts on Wheels (CoWs) and	
	Workstations on Wheels (WoWs)	259
	Key Emerging Technologies	259
	IEEE 802.11ac	260
	Infrastructure	260
	Client Devices	260
	Design and Planning	261
	Policy Management and Software Defined Networking	
	(SDN)	261
	The Rise of the Smart Phone	262
	Application Performance and Security	262
	IPv6	263
	802.11u/Hotspot 2.0/Passpoint	264
	mHealth	265

INDEX

267

XI

Foreword

Rapid advancements in wireless technologies are transforming how healthcare is delivered, extending care and access to critical health data anywhere, anytime. This transformation presents health systems and care providers with a host of opportunities and challenges inside and outside their facility walls. The unprecedented speed with which these wireless and telecommunications advancements have converged upon health systems has led to an urgent need for information technology, biomedical, and telecommunication professionals to understand wireless architectures and the technical, regulatory, fiscal, and policy implications for implementing wireless networks in healthcare today and tomorrow. As wireless technology and processing speeds continue to evolve, healthcare providers can expect the demand for and use of more sophisticated untethered care solutions to increase. A focus on infrastructure to provide a solid, safe, secure foundation for these new care solutions is critical. This book seeks to close the knowledge gap on wireless infrastructure and provide practical technical guidance for health systems providers to ensure their systems provide reliable, end-to-end communications necessary to surmount today's challenges and capitalize on new opportunities as this technology evolves.

Highlights of wireless opportunities for healthcare providers include improvements in

XIII

FOREWORD

- Workflow: point-of-care delivery and workflow enhancements provide remote and bedside registration, diagnostics, and treatment, as well as staff and patient tracking.
- Communications: real-time connectivity between nurse, staff, and patients.
- Transportation: real-time connectivity to emergency medical services and transport services, allowing for the transfer of critical information while patients are in route between care settings or departments, or in the home.
- Consumer engagement: consumers and care providers may now interact through remote communications and monitoring devices, enabling clinicians and patients to communicate timely health information, reminders, and support to each other in real time, changing patient-caregiver relationships.
- Workforce shortages: provides infrastructure for new care models and a flexible mobile workforce.
- Asset management: provides new tools for asset tracking.
- Data access: allows for the ability to collect, analyze, and share critical patient data, including access to electronic health records and health information exchange.
- Usability: provides introduction to consumer-based devices with a high level of user-centered design, improving ergonomics, and user interface flexibility.
- Innovation: provides the foundation for new applications such as Body Area Networks, deploying body sensors, untethering patients from monitoring devices, diagnostic testing equipment, and the need to remain in traditional health facilities for observation and treatment.

Challenges of wireless technologies include:

- Privacy and security: ensuring data and patient confidentiality are secure through both technical means and operational policies is essential.
- Regulatory requirements: federal, state, local, and institutional regulations may be nonexistent and/or may vary with regard to definitions of mobile medical device applications, physician and provider licensure and liability for use, etc., effecting how these tools are to be deployed and used.

XIV

FOREWORD

- Infrastructure coexistence: very few healthcare providers have the luxury of building wireless infrastructure from scratch. A multitude of applications exist inside facilities, such as wireless LAN, telemetry, cellular and public Wi-Fi, with hundreds if not thousands of untethered devices producing interference and security challenges. Lead walls, elevator shafts, and historical piecemeal construction challenge essential reliable coverage.
- New infrastructure: staying abreast and understanding the technical, policy, and procedural requirements of new policies such as mBAN spectrum capacity and allocation is essential, but can be daunting.

Surpassing these challenges and capitalizing on current and future opportunities will require a solid understanding of wireless infrastructure. The shared experience and lessons learned from the authors provide essential guidance for large and small healthcare organizations in the United States and globally.

> **Edna Boone** Office of National Coordinator of Health (ONC)

Preface

Why write a book focused on wireless in healthcare? If you are interested in this topic chances are it's because you are somehow involved in this space either from IT operations, IT leadership, clinical engineering, healthcare administration, or a related field.

The backgrounds of the authors vary from network engineering to IT security, to biomedical engineering. Our knowledge is founded upon formal study and graduate studies, but what we have to offer that is unique comes from many hours spent in the trenches of healthcare IT operations. What we all have in common is that as we began designing, deploying, and supporting wireless networks for various healthcare accounts, we soon learned that these types of inpatient and outpatient facilities have unique mobility requirements that lead to interesting challenges. During the early years of WLAN deployments at the turn of the twenty-first century, most organizations that we jokingly referred to as "cube lands" had relatively simple requirements of employee laptop connectivity in conference rooms and workspaces. Seamless roaming, handheld devices, guest access, and mobile medical devices were years away from becoming mainstream. We were fortunate to be working in a complex environment that from the beginning had greater demand for mobility, complex user requirements, unique radio frequency challenges, and a plethora of use cases for mobile devices. Whitepapers on best practices for design and support did

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PREFACE

not seem to cover the areas that we were working to address, such as clinicians with personal devices (including access points), VoWLAN coverage in elevators, and FDA-certified biomedical devices. BYOD was not a term a decade ago but that did not stop the demands for employee and patient personal devices on the networks.

What was out there was vendor-specific marketing focused around how their technology could solve all of our mobility aspirations. Sounds familiar? As our projects grew in scope, complexity, and outright quirkiness we began to document operational run books for the teams. Technology choices are only a small component of the operational support challenges that await a network deployment. These ops manuals become the basis for our architecture standards and best practices guidelines for support. Lessons learned in the trenches so to speak. As the wireless standards evolved from 802.11b to 802.11n, and mobile devices grew from a handful of Microsoft PDAs to thousands of IOS clients, so have our ops manuals. The one constant we have seen is that dependency and mission criticality of the wireless network is growing with no signs of slowing down. With this in mind the team thought we would share our experiences and lessons learned, and provide a guide that we could have made use of when we first embarked on our wireless journey in one of the largest healthcare systems in the country. We hope it will be of help.

XVIII

6 Mobile Medical Devices

Wireless technology has played a significant role in reshaping healthcare over the last two decades. Wi-Fi began to impact the clinical workflow in a significant way starting in 1999. The two key catalysts that have propelled increased adoption within healthcare institutions are FCC regulations, as well as the evolution of the IEEE standards, and increasing maturity of the Wi-Fi Alliance. The other two major organizations that have helped push adoption are the Food and Drug Administration (FDA), and the Association for the Advancement of Medical Instrumentation (AAMI). Recent federal government mandates like the push to attain meaningful use have also contributed to driving increased adoption. Many areas have been impacted by mobility, including devices supporting voice and video, but the area that has seen the most dramatic workflow improvements is the medical device arena. With wireless medical telemetry systems (WMTS) on the decline, using Wi-Fi as a means of transporting data from medical devices to the network, and between sensors and medical devices, has been a growing field. Medical device vendors continue to struggle to integrate Wi-Fi into their devices, with hit-and-miss results. Prior to diving into specific use cases, the following section will address the roles that the various government and regulatory agencies have played in shaping the Wi-Fi-centric mHealth arena.

The FDA is heavily involved with clearing different types of medical devices to be introduced to the U.S. market. The Medical Device Amendments Act of 1976 lays the foundation for the 510(k) process, which is used to clear upwards of 90 percent of medical devices to be sold in the U.S. market. Thankfully this process is not as stringent as the processes that are used to introduce a new drug to market. Medical devices are classified into one of three classes as follows.

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145

- **Class I:** Devices that are not intended to sustain life do not require undergoing the 510(k) process or clearance but needing to follow general controls. Tongue depressors and latex gloves are examples of Class I devices.
- **Class II:** Devices that need to meet minimal performance requirements and need to be cleared for safety and efficacy using the 510(k) process. IV Pumps are a Class II device.
- **Class III:** This class of devices is necessary to sustain life, and must undergo the 510(k) premarket approval process, and are often used in clinical trials prior to release. These include devices such as defibrillators and implanted medical devices.

Generally only Class II and Class III devices will require network connectivity and thus can potentially leverage Wi-Fi. The 510(k) process is often lengthy and involves substantial testing which is generally focused around patient safety and the efficacy of a given device. Network communications capabilities are often taken for granted and are an afterthought. Areas like how a device will function in a dense Wi-Fi environment, preferred frequency bands, and supported authentication and encryption schemes are generally farmed out to the manufacturer of the wireless card being used, with little consideration for wireless best practices. The line of demarcation between regulating a device as a medical device and regulating it as a communications device has prompted the FDA to work closely with the FCC when dealing with wireless medical devices. In 2011, the FDA released draft guidance on mobile device applications (Medical Device Data systems rule). The integration between these two organizations is crucial for the success of the mHealth space.

The FCC released the MBAN proposal in 2012 which allocates a dedicated spectrum for body sensors to transmit data in real time. The idea is that these types of sensors will result in a substantial return on investment for healthcare institutions by decreasing the risk of infections and promoting early decisions and better outcomes.

Although the FDA is starting to move in a direction that is helping drive mHealth forward, there is still much lacking. When medical device vendors design a device, it often takes upwards of a year to introduce it to market. In the telecommunications space, the span of a year can see tremendous improvements from the perspective of

standards, security, or bandwidth availability. By the time a device makes it to the market, the integrated Wi-Fi capabilities are often outdated. The device can have a lifecycle spanning upwards of 5 years, or longer in some instances. It is crucial for these types of medical devices to have a flexible networking architecture that allows for upgrading drivers and even hardware if needed, with minimal scrutiny from the FDA. If the sole functionality being impacted is Wi-Fi functionality, it would be beneficial to have a series of high-level wireless tests that can be conducted to clear the firmware, or even hardware upgrade path.

We only touch the tip of the iceberg when discussing medical devices. A new type of medical device that integrates with smart phones and tablets is really pushing the traditional boundaries with the FDA. This area, compounded by the explosive growth of healthcare-related mobile applications, has been forcing the organization to rethink and reinvent its review mechanisms.

In June of 2013 the FDA released a draft guidance pertaining to the cybersecurity of medical devices. The target audiences were primarily medical device manufacturers, and the document entitled "Content of premarket submissions for management of cybersecurity in medical devices" calls attention to intentional threats to medical devices. These range from Malware and viruses infecting medical devices to organized penetration and Denial of Service attacks. The ruling urges medical device manufacturers to develop a set of security controls to assure medical devices maintain information confidentiality, integrity, and availability. In part, this means implementing two factor authentication mechanisms including passwords, biometric identifiers, or smartcards in order to restrict the number of individuals capable of interacting with the product.

It can be argued that the FCC is one of the key reasons that wireless technology was able to thrive in healthcare. Since the organization released the ISM band for unlicensed use in 1985, and more recently dedicated a portion of the radio spectrum to WMTS in 2000, it laid the foundation for medical device manufacturers to start to focus on this space. The FCC continues to play a fundamental role in driving mobility in healthcare. The organization's National Broadband Plan released in 2010 along with the ruling allocating 40 MHz of spectrum—2360 to 2400 MHz—for use by medical body area networks

(MBAN) devices in 2012 is a testament to this. They have also been involved in creating some best practices documentation around securing wireless devices. In an effort to remain a leader in the mHealth space, in 2012 the FCC announced that it would be adding a position of Health Care Director to continue to drive innovation in this space. The FCC continues to work with the FDA to ensure that available spectrum is allocated to promote mHealth as much as possible. They have been making every effort to foster innovation.

The AAMI has always been a fundamental player in medical device innovation and design. The organization has been developing standards for medical device design for decades. Wireless medical devices have traditionally been viewed like any other medical device. The typical AAMI audiences are clinical or biomedical engineers who generally deal with the maintenance and repair of medical devices. As medical devices become more dependent on networks and make use of Ethernet and Wi-Fi, the organization has been promoting the need for collaboration between IT and clinical engineering. Many health-care institutions have taken this mantra to heart, and have shifted their reporting structure so that clinical engineering staff reports to IT leadership. This is an inevitable step given the growth of Wi-Fi-capable medical devices.

By leveraging Wi-Fi, medical device manufacturers have ventured into a shared medium that is outside of their control. When one also considers that many medical devices leverage fairly widespread core operating systems, like Windows, the number of variables that can cause data transmission issues grows. AAMI released the IEC 800001-1 series of standards between 2008 and 2012. These are intended to apply appropriate risk management to IT networks that support medical devices. This is in line with ISO 14971. The standards address safety, system security, and effectiveness, which are generally regarded as necessities for patient well-being. It incorporates best practices for risk management as well as change release management. These are in line with ITIL is the most popular and widely accepted approach to service management. It stands for information technology infrastructure library methodology which is well adopted in the pure IT arena. "Accordinding to the AAMI (Association for the Advancement of Medical Information) IEC 80001-1 it defines responsibilities for parties such as medical device manufacturers,

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148

non-medical device manufacturers, the responsible organization, IT-network integrator, and potentially others, engaged in installing, using, configuring, maintaining and decommissioning IT-networks incorporating medical devices." There are four key areas that the standard highlights:

- The three risk components to be managed are safety, effectiveness, and security—and in that order of priority.
- It is ultimately the responsibility of the "responsible organization" (typically, the healthcare provider) for risk management of medical devices interacting with an IT network.
- "Responsible organization" includes health-delivery organizations of all size, such as physician single and group practices, as well as hospitals, clinics, etc.
- For the objective of 80001 to be met, the "responsible organization" will need to work closely with medical device manufacturers and providers of information technology.

The AAMI has paved the way for healthcare IT staff to be able to reach out to medical device manufacturers directly and work on fine tuning the network performance of a given device. Some examples of this are highlighted in the use case section of this chapter. The organization continues to provide best practices for managing wireless medical devices in their publication Biomedical Instrumentation and *Technology*. In addition, the AAMI established the Wireless Strategy Task Force (WSTF) in 2013. The group, comprised of manufacturers, regulators, users of technology, and other interested parties-is developing educational resources and tools and sharing best practices to address wireless challenges in healthcare. Group priorities include clarifying roles and responsibilities in the wireless arena, managing spectrum to improve safety and security, designing wireless infrastructure for high reliability, learning from other industries, managing risk and preventing failure. The group released a special compilation of articles in 2013 entitled "Going Wireless", which is a great resource for anyone working with mobile medical devices (https://www.aami. org/hottopics/wireless/AAMI/Going_Wireless_2013.pdf).

There are many other organizations that can be mentioned in these sections, such as the National Institute of Standards and Technology (NIST), the Healthcare Information and Management Systems

WI-FI ENABLED HEALTHCARE

Society (HIMSS) and its mobile initiative mHIMSS, and the federal government, but the last one that will be discussed is the Wi-Fi Alliance. The background of this organization was discussed in the introduction, but for the purposes of this chapter, it is important to note that the Wi-Fi Alliance has been instrumental in publishing guidelines for deploying, securing, and leveraging Wi-Fi in healthcare.

New wireless medical devices are a blessing; they can also be difficult to troubleshoot, as many large medical device manufacturers such as GE, Medtronic, Philips, Baxter, and CareFusion, are designing and adapting medical devices for use on unlicensed radio frequencies. Often, manufacturers will cut costs by using noncompliant or out-of-date wireless devices (adapters, bridges, etc.) embedded in the medical devices. This effort to reduce cost and to gain market share has been a growing challenge for network administrators in healthcare. From diagnostics and monitoring, to the operating theatre and managing patient medical records, demand on wireless technology is more complex and mission critical in the healthcare industry. As medical device manufacturers race to introduce new devices, in many cases they must adhere to HIPAA-HITECH requirements and the FDA's 510(k) approval process. Healthcare organizations often face a lack of central control over procurement because departments have their own budgets and purchasing power. As ubiquitous Wi-Fi is becoming a reality, it is increasingly challenging to manage existing and legacy wireless medical devices while continuing to drive forward and utilize the latest available technology. Often manufacturers will take shortcuts by introducing an add-on Wi-Fi integration using wireless bridges, or will opt to utilize lower-end, cheap wireless cards in their equipment. This makes managing wireless medical devices a challenge requiring a close working relationship between clinical engineering and IT.

When it comes to patient data, securing medical devices and their data is vital to providing safe and effective healthcare. As Wi-Fi is growing the risks associated with the technology are inherent and are becoming more lucrative for hackers to try and take advantage of. Some of these risks are associated with security, availability, quality of service (QoS), and privacy. As the healthcare industry continues to expand and enter the ever-growing wireless space, including patient monitoring equipment, physicians' PDAs and laptops, and

wireless-enabled medical devices, the risks associated with their use also rise. Some healthcare organizations have stayed ahead by deploying secured wireless networks for their medical devices. They often have to tweak their network to accommodate nonstandard or legacy medical devices.

Different organizations and departments within the hospital often mandate the wireless medical devices to purchase. In order to avoid a chaotic situation, they must be required to utilize risk management techniques and to thoroughly test each and every device that is being proposed for deployment on the Wi-Fi network. If any of the devices cannot meet minimal security requirements, they need to be identified.

The rapid pace of wireless medical device procurement presents an opportunity to create a focused certification process for the wireless medical devices. The certification process entails thoroughly testing the wireless medical device, and clearly identifying clinical workflow and support expectations. The IT department and clinical staff can work together to create a detailed inventory of all the wireless medical devices deployed in the hospital. Once that is done an OLA (operational level agreement) and SLA (service level agreement) can be set up to describe the maintenance and support matrix for each type of device. Proper planning and design are important to ensuring that the wireless network will support certain devices. Healthcare institutions wishing to manage their wireless medical devices should develop a consistent process for onboarding devices as well as phases for bringing all of their wireless medical devices up to a minimal set of authentication and encryption requirements.

The current industry consensus is that the best practice for wireless medical device authentication and encryption is using 802.1x with EAP TLS and AES encryption. This enforces mutual authentication and requires each medical device to have an x.509 certificate installed before it is allowed onto the wireless network. Due to the wide spectrum of device wireless capabilities, it is often necessary to use a phased approach to manage wireless medical devices and promote ongoing authentication and encryption best practices. HIPAA advisory and wireless interoperability-certifying Wi-Fi Alliance has acknowledged that the typical 802.11 security features such as WEP and/or shared key authentication are not secured enough. The phases are outlined in the bullet points below:

WI-FI ENABLED HEALTHCARE

- **Phase 1:** All medical devices that support a certain authentication and encryption should be configured to use a dedicated SSID, keeping the number of SSIDs as low as possible. This phase is targeted at minimizing the amount of wireless overhead traffic. IT and clinical engineering staff need to consolidate a detailed inventory of all wireless medical devices in the hospital. This should include the make and model of the device, network connectivity requirement, device classification, supported spectrum, and high bandwidth requirements. This process will provide more insight into which wireless medical devices are capable of handling and supporting certain authentication and encryption methods.
- Phase 2: The purpose of the medical device policies on the network is to ensure that each device is suited for its purpose and meets clinical and patient needs, to make sure that the device complies with safety and quality standards. Since medical devices are regulated by the FDA, their design and operation cannot be modified by the end user. For many years, device manufacturers have been responsible for the installation, service, and support of their devices, including the network. This has resulted in several small independent networks in the hospital. As wireless technology continues to expand, hospitals feel the increasing financial pressure to deploy medical devices on their existing enterprise network. Network policies need to be applied to limit medical device network access to required IP addresses.
- **Phase 3:** Continuously refresh medical devices that do not support WPA2 EAP TLS. This should eventually result in one SSID using EAP TLS.
- **Phase 4:** Implement EAP TLS. The complexity associated with deploying EAP TLS is dependent on whether the hospital has a PKI and a certificate authority in place. Building such a system can be an expensive undertaking.
- **Phase 5:** Develop an overall stringent wireless security policy for medical devices that is interdepartmental and ties into IT governance, security, and procurement. Part of the policy needs to be ongoing device certification as a part of onboarding.

152